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Community Engagement Survey Report on the Performance of the Philippine National Police Region 5 Office (PNPRO5)

MARCH - MAY 2025 (1st SEMESTER) FULL REPORT

DISCLAIMER: The CloudCT Project supports the use of citizen feedback and digital tools in decision-making to promote citizen participation and make policies more inclusive, effective, and relevant. The findings in this report are purely based on the responses collected through the digital survey co-created with the partner agency. The results do not necessarily reflect the views and opinions of the CloudCT team, Layertech, and its partners. Layertech holds no responsibility for whatever actions that are made from using this report. Conducting additional ground validation is encouraged.

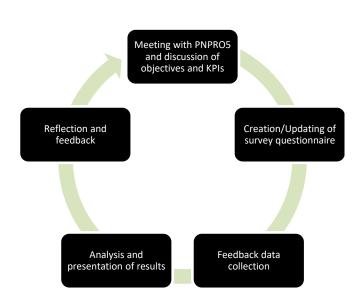
Context:

The Philippine National Police Regional Office 5 (PNPRO5) is mandated to enforce the law, prevent and control crimes, maintain peace and order, and ensure public safety and internal security while maintaining a strong partnership with stakeholders. PNPRO5 is committed to ensuring that its efforts to keep the community safe and secure are relevant to and felt by the community. With this, the PNPRO5 partnered with the CloudCT project in conducting an online community engagement survey to better understand how the agency can make its activities more effective and relevant to the community's needs.

Objectives of the Survey:

- Gather the feedback of individuals from different sectors of the community and measure their perceptions on trust, safety, and security concerning the agency.
- Use the results of the survey to inform plans, programs, and activities of the agency that are responsive and relevant to the needs of the community.

Methodology:







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Feedback Collection Process and Instruments:

Starting in year 2024, the PNPRO5 and Layertech agreed to conduct the community engagement survey on a semestral basis to allow for ample time for data collection, filtering, and analysis work.

The primary collection tool used is Google Forms, because it is free, easy to use, simple, and target respondents are mostly already familiar with it. Both Layertech Labs and PNPRO5 shared the survey announcements on their respective social media pages to encourage stakeholders to submit feedback, in addition to PNPRO5 issuing an internal office memorandum to promote the survey to their respective stakeholders. Layertech also shared the survey link to Civil Society Organizations (CSO) partners in the region.

The data collection ran from March 7, 2025, until May 14, 2025 (68 days). 4175 (unfiltered), 3232 (filtered) sets of individual responses were recorded. Compared to the previous survey run (2nd semester 2024), the total number of respondents increased by 14, while the total filtered respondents increased by 913. This is a significant improvement in both the quantity and quality of responses collected compared to previous years.

Data pre-processing, analysis and validation is jointly conducted with National University Philippines.

Survey Instrument:

The questionnaire is open-ended, written in Filipino, and composed of four sections:

Section 1 – About the respondent

Section 2 - Perception and feelings towards the PNP

Section 3 – Rating crimes by urgency or priority

Section 4 – Other comments and suggestions (open-ended)

The survey instrument was designed based on the indicators, objectives, and priorities highlighted by the PNPRO5 representatives during the initial meeting. The instrument was checked and validated by PNPRO5 before it was released for feedback collection.





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Number of Respondents and Response Submission Timeline:

Province of Residence (n=3232)

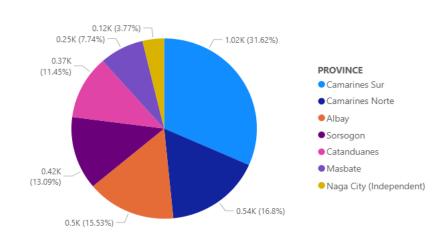


Figure 1: Respondents by Province of Residence

As outlined in table 1, the total population of Bicol Region is 6,082,165¹, with Camarines Sur having 2,068,244 persons, Albay with 1,374,768 persons, Masbate with 908,920 persons, Sorsogon with 828,655 persons, Camarines Norte with 629,699 persons, and Catanduanes with 271,879 persons. The city of Naga, considered an independent city from the provincial governments of Bicol region, has a total population of 209,170 persons.

Camarines Sur has the highest number of respondents, while Naga City has the lowest number of respondents. All provinces, except for Naga City, received over 200 respondents after dataset filtering. This is the target number of respondents set by Layertech and PNP at the start of the survey.

Provinces in the Region	2020 population	Filtered Respondents
Camarines Sur	2,068,244	1022 (Naga City not counted)
Albay	1,374,768	502
Masbate	908,920	250
Sorsogon	828,655	423
Camarines Norte	629,699	543
Catanduanes	271,879	370
Naga City (Independent)	209,170	122
TOTAL Respondents (Filtered)		3232

Table 1: Total Population of Bicol Region's Provinces and Naga City as of 2020 (source: PSA)

¹ As per 2020 Census of Population and Housing from Philippine Statistics Authority (PSA).





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Figure 2 illustrates the number of individual responses recorded over the data collection period. The earliest response was recorded on March 7, 2025, while the final response was recorded on May 14, 2025. The average daily responses collected is 47 (filtered) voters per day, and the highest number of responses was recorded is on March 14, 2025.

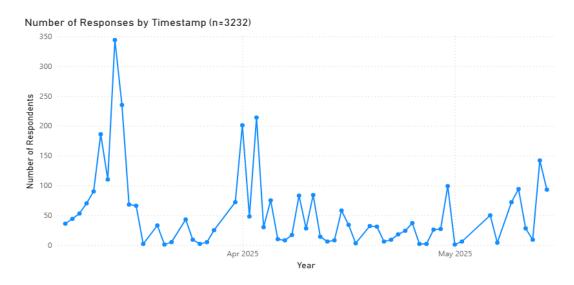


Figure 2: Total number of submitted responses from March 7, 2025, to May 14, 2025

Summary of Key Findings and Insights



Figure 3: Summary of Community Perception Scores (Details in Section 2)





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Figure 3 illustrates the community perception scores, for both the full dataset and the resampled dataset². A breakdown of these scores per province is discussed in section 2. All ratings slightly decreased compared to the results of the 2^{nd} semester of 2024.

• Most LIKED PNP Programs and Activities are:

- 1. Police visibility and patrolling in *barangays*
- 2. Anti-illegal drugs campaign (e.g. KKDAT)
- 3. Programs involving the youth and schools (KKDAT, KKK, implementation of curfews)
- 4. Community-based programs (e.g. PCR, BPAT, Barangayanihan, BPO, Kasimbayanan)
- 5. Information campaigns (e.g. seminars, training programs, symposiums, etc.)
- 6. Road safety (e.g. checkpoints, *Oplan Sita*)
- 7. Modernization and use of ICT to streamline processes (e.g. online police clearance)
- 8. Programs that protect women and children (e.g. women's desk and related assistance)

• DISLIKED Programs and Activities:

- 1. None
- 2. Some complaints about unfair treatment and unapproachable police officers
- 3. Some complaints about the implementation of checkpoints
- 4. Concerns about the implementation of anti-illegal drugs campaign and controversies on human rights violations
- 5. Other specific complaints



² To improve comparability of modes among provinces with unequal sample sizes, a sub-sample was processed through random sampling without replacement and compared with the full dataset processed.



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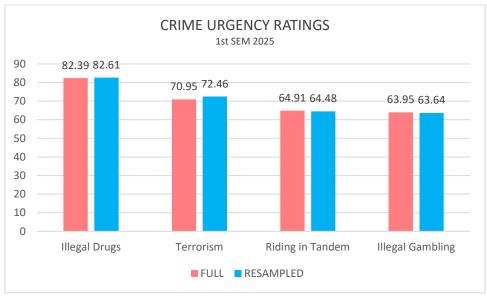


Figure 4: Summary of Urgency Ratings for Crimes (Details in Section 3)

- Figure 4 illustrates the total community urgency rating for the crimes specified. The highest urgency rating is given to the problem of illegal drugs, followed by terrorism. A breakdown of the urgency ratings per province is presented in section 3. All urgency ratings slightly decreased compared to the results of the 2nd semester 2024 survey.
- Apart from the specified crimes in Figure 3, respondents also raised the following crimes as urgent:
 - Traffic related crimes and violations (e.g. reckless driving)
 - 2. Juvenile delinquency
 - 3. Cybercrime (e.g. online scams, online sexual abuse and exploitation, etc.)
 - 4. Human trafficking
 - 5. Violence against women, children, and other gender-based crimes
 - 6. Theft, robbery, pickpockets
 - 7. Corruption in the government
 - 8. Environmental crimes (e.g. Illegal logging, illegal fishing, etc.)
- Other comments and suggestions are very similar to the previous survey runs:
 - 1. Strengthen youth-based programs and curb juvenile delinquency





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- 2. Conduct more community-based programs and activities. Strengthen collaboration with barangays and other sectors in the community.
- 3. Continuous improvement of anti-crime programs and service delivery
- 4. Implement mandate with integrity, fairness, transparency, and consistency. Uphold human rights
- 5. Improve information education campaigns (IECs)
- 6. Leverage technology to improve programs and community engagement.
- 7. Protect the environment

END OF EXECUTIVE SUMMARY





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Section 1 – About the Respondents

Figure 5 shows the breakdown of all respondents by gender. 51.89% of respondents are female while 44.55% are male. 2.69% of respondents are LGBTQ+ and 0.87% refused to disclose their gender. Following figure 5 are the gender breakdowns of the respondents by province. Note that all values from Camarines Sur does NOT include responses from Naga City.

Gender of Respondents (n=3232)

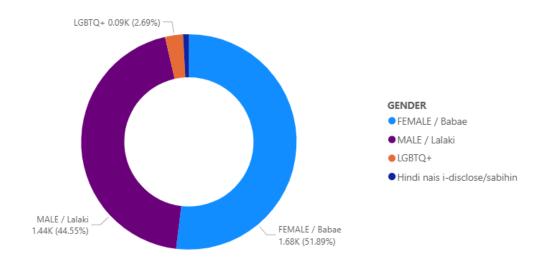
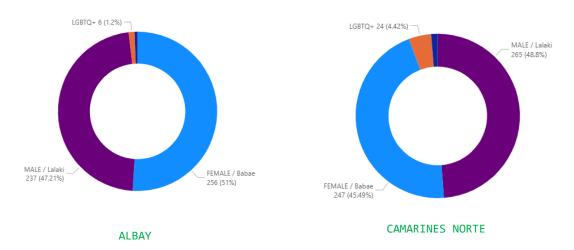


Figure 5: Breakdown of All Survey Respondents by Gender





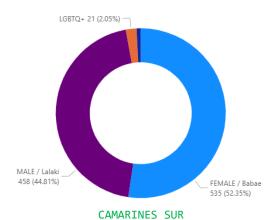


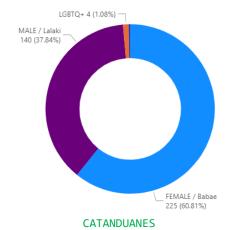
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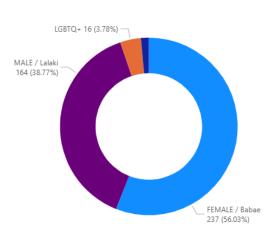


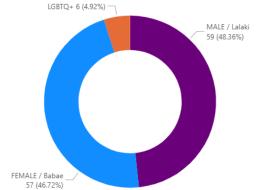


LGBTQ+ 10 (4%)

FEMALE / Babae 120 (48%)

MALE / Lalaki
117 (46.8%)





MASBATE

SORSOGON

NAGA CITY (INDEPENDENT)



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Figure 6 shows the breakdown of the respondents by sector. The sectors identified are from the previous community engagement surveys of the agency. Following figure 6 are the sectors represented by the respondents, by province. For this survey run, the majority of the respondents are from the youth sector (36%), followed by education sector: teachers, school staff (18%), and LGU employees (11%). This ranking is true for all provinces, except for Naga City with private employees ranking third.

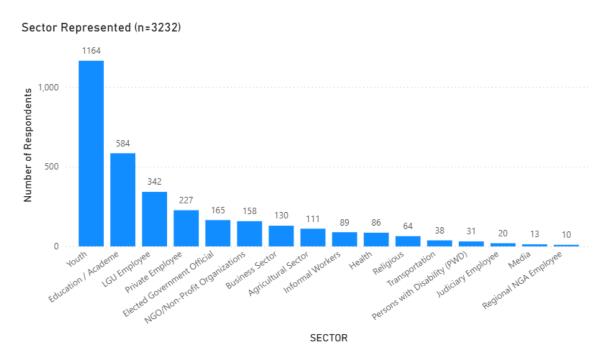
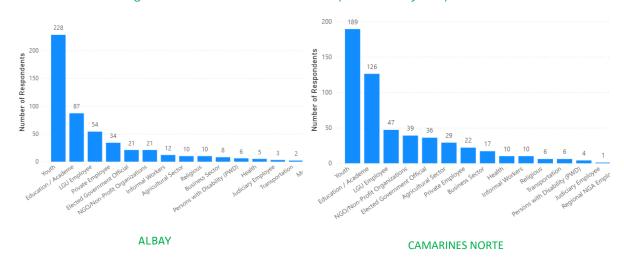


Figure 6: Breakdown of Sectors Represented by Respondents



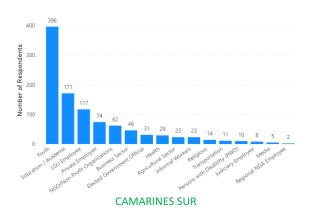


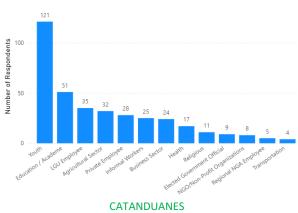
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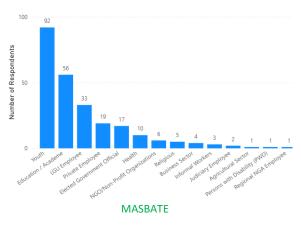


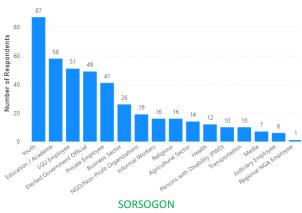


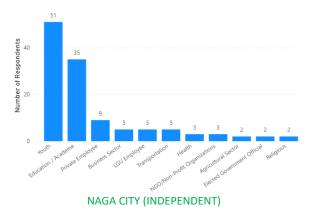














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Figures 7 and 8 show the respondent breakdown by civil status and by age group respectively. The breakdown of civil status and age groups per province follows the main figures.

Most respondents are single (69%) and between 21 to 30 (52.66%) years of age.

Civil Status (n=3232)

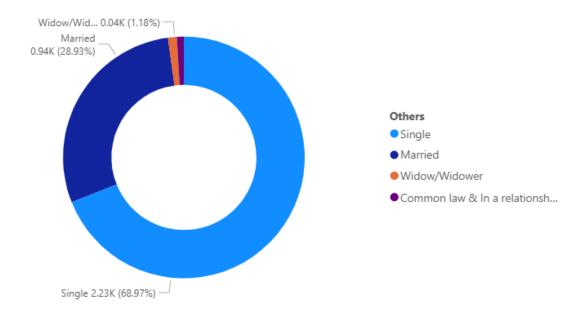
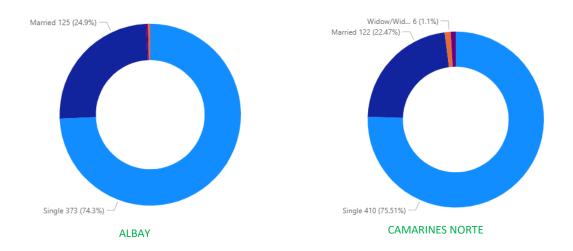


Figure 7: Number of Respondents by Civil Status



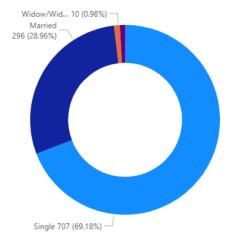


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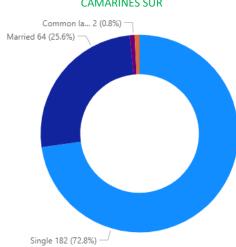




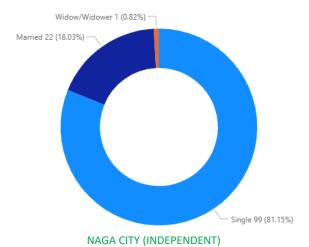




CAMARINES SUR



MASBATE

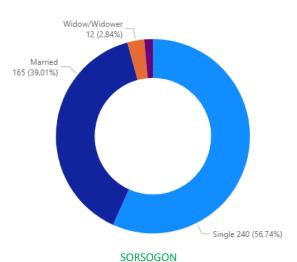


Common law & In a relationship & liv...
6 (1.62%)

Married
141 (38.11%)

Single 218 (58.92%)

CATANDUANES







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Age of Respondents (n=3232)

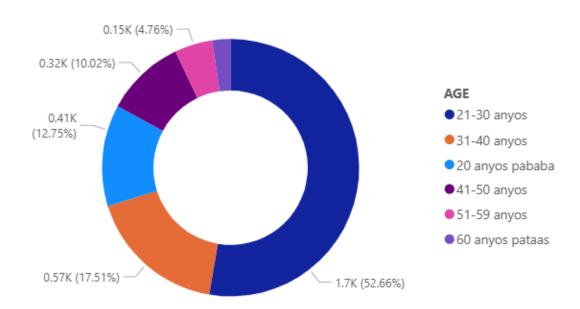
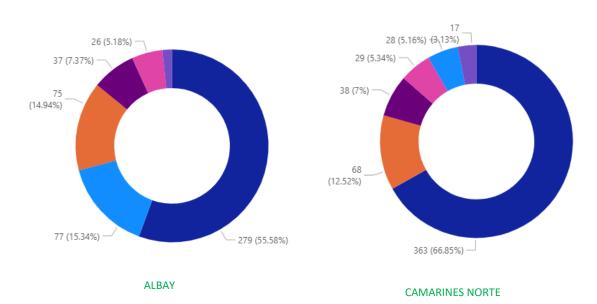


Figure 8: Number of Respondents by Age Group





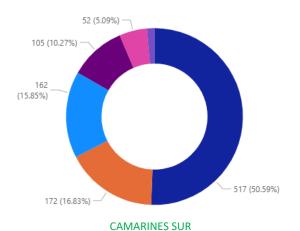


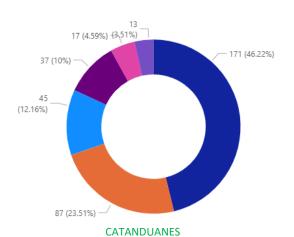
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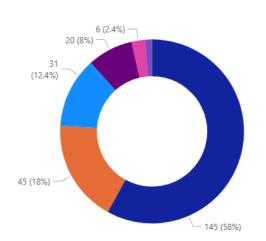


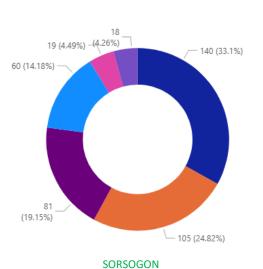


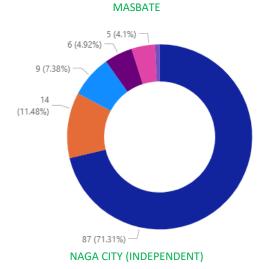
















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Figure 9 shows the highest educational attainment of the respondents. Most of the respondents studied at the undergraduate level (45%), followed by those with an undergraduate degree (28%). Following figure 9 is the breakdown of the educational attainment of respondents by province. This is true for all provinces and Naga city.

Highest Educational Attainment (n=3232)

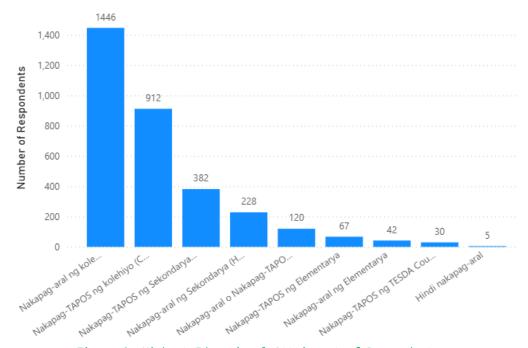
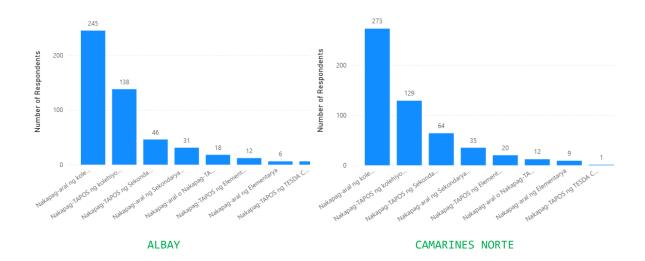


Figure 9: Highest Educational Attainment of Respondents



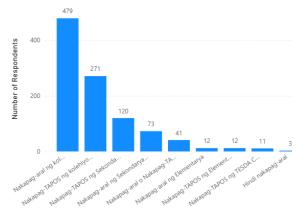


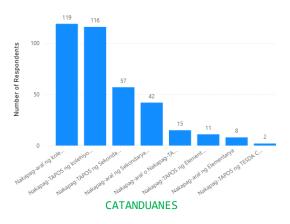
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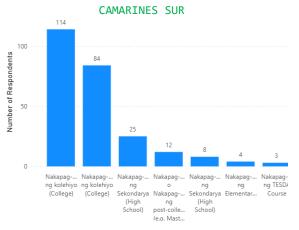


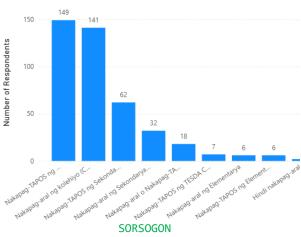


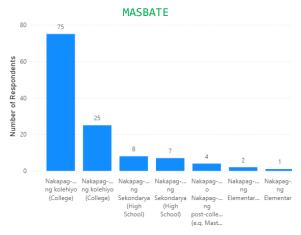












NAGA CITY (INDEPENDENT)



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Lastly, Figure 10 shows the number of respondents per province. The number of respondents by city or municipality of residence, grouped by province, follows the main figure.

Most of the respondents are from Camarines Sur (31.62%), followed by Camarines Norte (16.8%) and Albay (15.53%). Camarines Sur is the largest among the six provinces in Bicol Region by population and area, and similarly, has the highest number of respondents in the sample collected.

Province of Residence (n=3232)

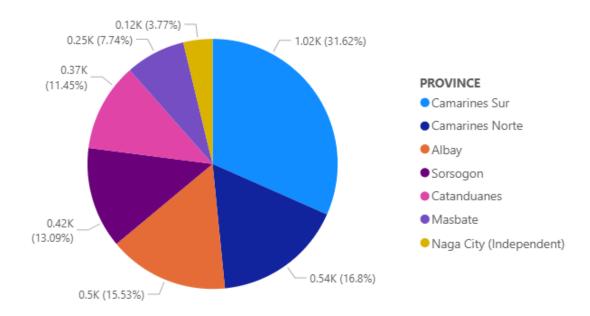


Figure 10: Number of Respondents per Province

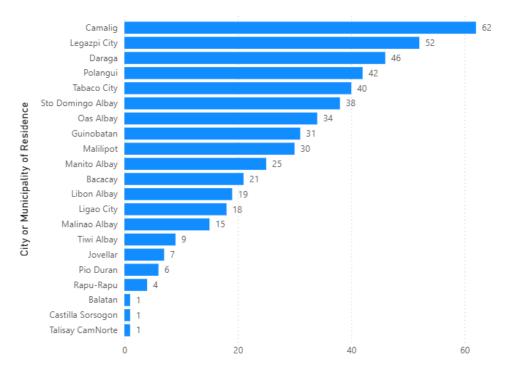


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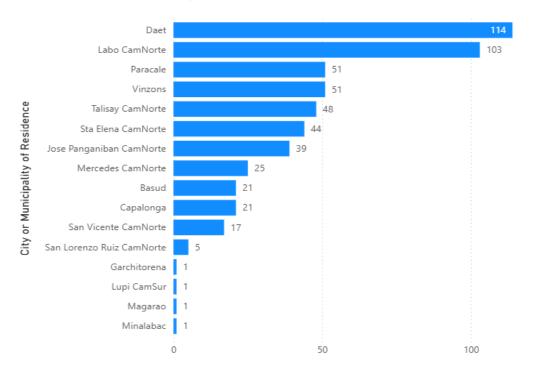








CITY/MUNICIPALITY OF RESIDENCE - ALBAY



CITY/MUNICIPALITY OF RESIDENCE – CAMARINES NORTE



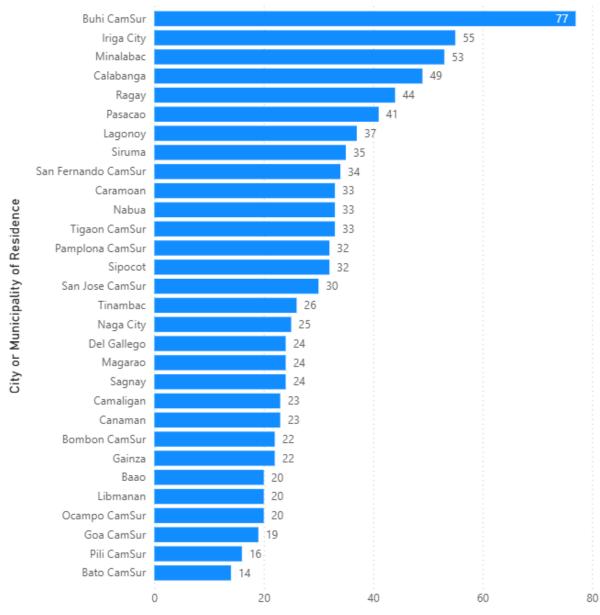


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CITY/MUNICIPALITY OF RESIDENCE - CAMARINES SUR



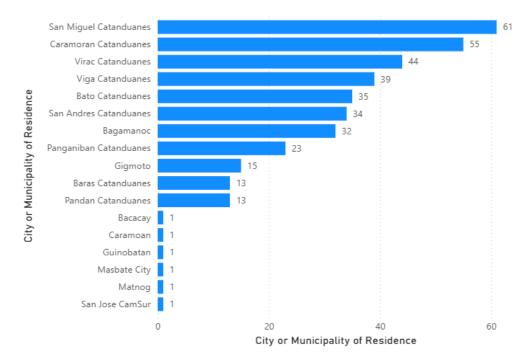


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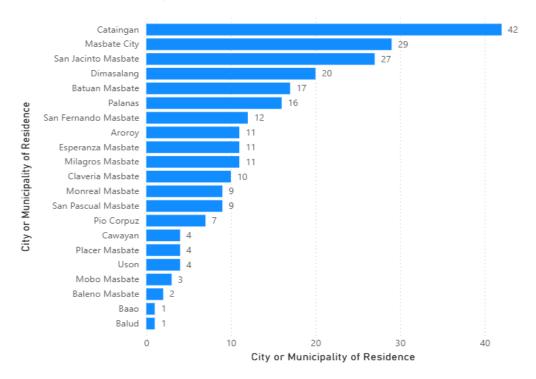








CITY/MUNICIPALITY OF RESIDENCE – CATANDUANES



CITY/MUNICIPALITY OF RESIDENCE – MASBATE



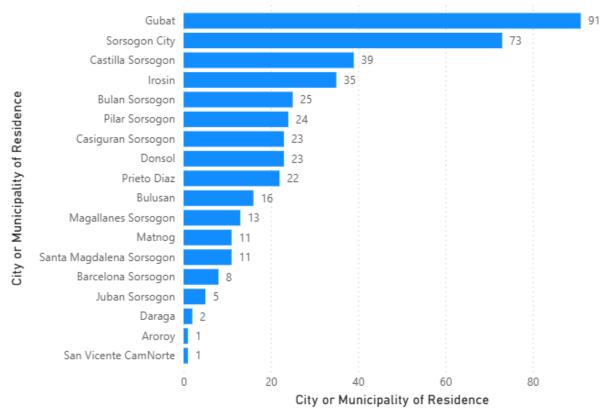


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CITY/MUNICIPALITY OF RESIDENCE - SORSOGON

END OF SECTION 1





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Section 2: Perception and Feelings Towards the PNP

In the second section of the survey, respondents were asked to rate the following statements from 1 (Completely Disagree) to 5 (Completely Agree). Figure 11 shows the overall respondent ratings, while Figures 12-17 illustrate the difference in ratings between the provinces.

All statements received a majority vote corresponding to "Completely Agree."

Note: Because PNPRO5 specifically requested that the samples be equal to have a more comparable graph among the provinces, 180 observations were randomly selected from the total respondents to create a resampled dataset with 1202 observations. All provinces had over 180 responses, except for Naga City with only 122 responses.

Statements presented to the respondents under this section are the following:

- [Respect for the Police] *Tinatrato ko ng may paggalang at dignidad ang mga pulis sa aming komunidad.*
- [Continuous Efforts to Improve Programs Against Criminality] *Patuloy na pinaghuhusay ng ating mga kapulisan ang kanilang mga programa laban sa kriminalidad alinsunod sa Transformation Program PNP P.A.T.R.O.L. Plan 2030.*
- [Safety and Security of the Community] *Kampante ako na ligtas kaming mag-anak kahit anong oras sa aming komunidad.*
- [Trust in the Police] Buo ang aking tiwala sa mga pulis sa aming komunidad.
- [Campaign Against Illegal Drugs] Ang ating kapulisan ay aktibong nangangampanya laban sa illegal na droga sa komunidad.
- [Respectfulness and Fairness of PNP Towards Citizens] Ako ay iginagalang ng kapulisan kahit ano pa man ang aking kasarian, edad, estado sa buhay, o lahi na aking pinagmulan.





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TRUST_IN_POLICE

0%







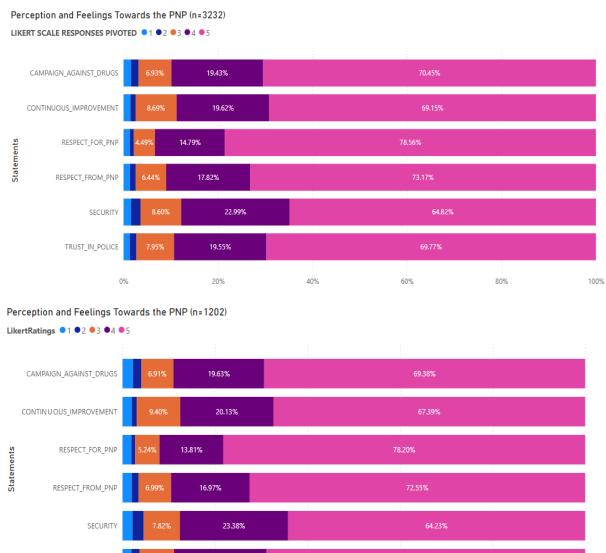


Figure 11: All Statement Ratings (Top: All Respondents; Bottom: Resampled)

40%

60%

80%

100%

19.97%

20%



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Breakdown of Ratings by Province

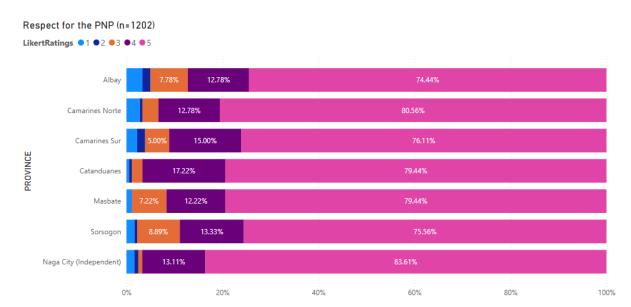
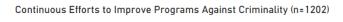


Figure 12: Rating of Respondents by Province to Statement About Respect for the Police



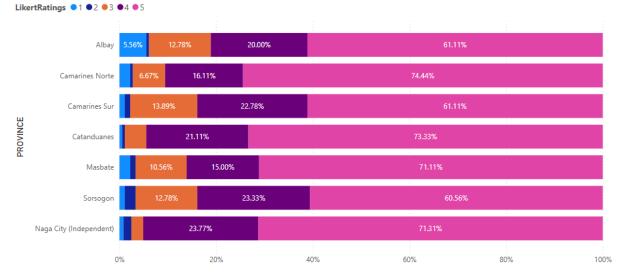


Figure 13: Rating of Respondents to Statement About Continuous Efforts to Improve Programs
Against Criminality



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I Feel Safe and Secure in My Community (n=1202)



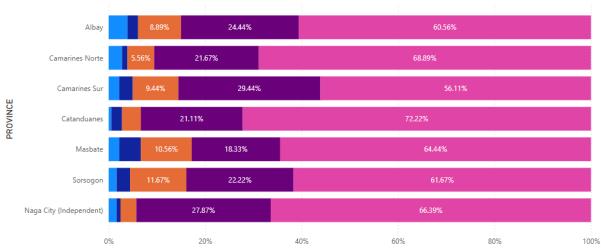


Figure 14: Rating of Respondents to Statement About Safety and Security of the Community

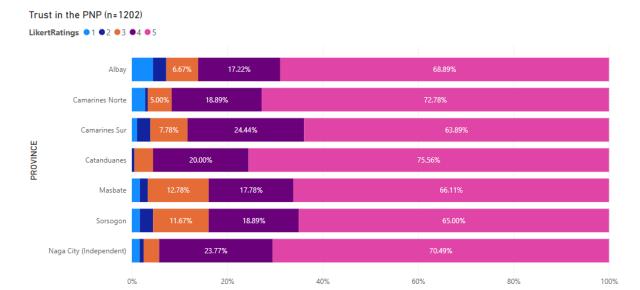


Figure 15: Rating of Respondents to Statement About Trust in the Police





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Campaign Against Illegal Drugs (n=1202)



Figure 16: Rating of Respondents to Statement About the PNP's Efforts to Reduce Illegal

Drugs in the Community

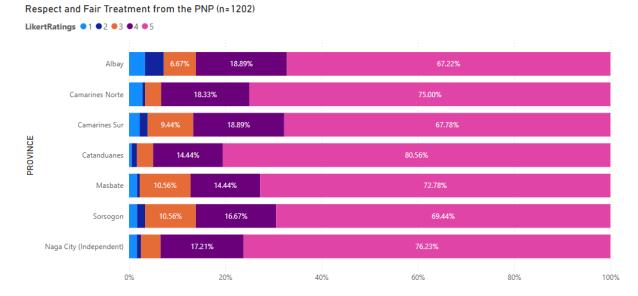


Figure 17: Rating of Respondents to Statement About Police Fairness and Respect Towards Citizens

Projects the Respondents Like the Most (Respondent-specified):

Table 2 outlines the top answers for the 'MOST LIKED' PNP programs. In addition, using text mining of qualitative data submitted by respondents, Figure 18 presents the top keywords in the





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respondents' answers regarding which PNP programs they like the most. Following the main visualization are the top keywords for each province. The most frequent terms mentioned by respondents are **Community**, *Komunidad*, *Droga*, Drugs, *Barangay*, *Kabataan*, Patrol, and Visibility.

The word frequency for the word cloud is set to 10 words for the entire region, and 5 words minimum for all provinces and Naga City.

Police Visibility and Patrolling	 Police visibility in barangays Revitalized Pulis sa Barangay (RPSB) Patrolling at night
Anti-Illegal Drugs Campaign	 Kabataan Kontra Droga at Terorismo (KKDAT) Youth oriented and school-based campaigns against illegal drugs General anti-illegal drug programs and activities
Programs involving the Youth and Schools	 Kabataan Kontra Droga at Terorismo (KKDAT) Kabataan Kontra Kriminalidad (KKK) Youth-targeted training programs School visitations Curfew for minors
Programs Closely Involving the Community	 Police-Community Relations Community Policing, Community Engagement Barangay Peacekeeping Action Teams (BPAT) Tree planting activities Barangayanihan Barangay Peacekeeping Operations (BPO) Kapulisan, Simbahan, at Pamayanan (KASIMBAYANAN) Livelihood Programs Clean-up drives
Information Campaigns	 Seminars, training programs and symposiums Information, Education and Awareness Campaigns Training for Barangay Tanods Anti-Drugs and Anti-Criminality Training Livelihood training Training about VAWC Seminars targeted to the youth
Road safety programs/checkpoints/road clearing	 Check for minors driving motorcycles Random checkpoints Oplan Sita
Use of ICT to make frontline services faster, more convenient and transparent; Modernization using ICT	 Faster police clearance application and issuance Computerized processes More transparent processes
Programs that Protect Women and Children	Project ArugaWomen's desk and assistance

Table 2: Most Liked PNP Programs by Respondents





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Most Liked PNP Programs and Activities (n=3232)



Figure 18: Top Keywords Mentioned by Respondents (Best Programs, minimum count = 10 for all, 5 per province)



Community

Curfew kriminalidad druga Kontra bayan aktibong Isa bayan a

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pamamagitan aktibidad naglalayong Isang ugnayan PCR wabataan Police Program PNP kanilang Community droga Komunidad Outreach visibility Kapulisan

NAGA CITY (INDEPENDENT)



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Projects the Respondents DO NOT Like (Respondent-specified):

Table 3 outlines the top responses for the most disliked PNP programs and activities. Majority of the respondents said 'wala' or 'none.' Figure 19 shows the word cloud for the top keywords identified in the responses.

The word frequency for the word cloud is set to 10 words as minimum for the entire region and 5 words minimum for all provinces and Naga City.

None or 'Wala'	The majority of respondents believe that most, if not all PNP programs are beneficial to the community.	
Complaints about the unfair treatment and attitude of some police officers	 Some corrupt and abusive police officers Some drunk officers while on duty 	
Some complaints on implementation of checkpoints	 Complaints about biased implementation of checkpoints Focus of checkpoint implementation on motorcycles 	
Implementation of anti-illegal drugs programs like Oplan Tokhang	 Concerns about the controversies around violation of human rights in the implementation of anti-illegal drug programs 	
Other specific complaints raised	 Arrest without sufficient legal basis / documentation presented Not responsive to Barangay official's invites Slow response/non-responsive officers Over-policing, too much focus on petty crimes Lack of ICT expertise Corruption Lifting of curfew for the youth 	

Table 3: Most Disliked PNP Programs by Respondents





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Most DISLIKED PNP Programs and Activities (n=3232)

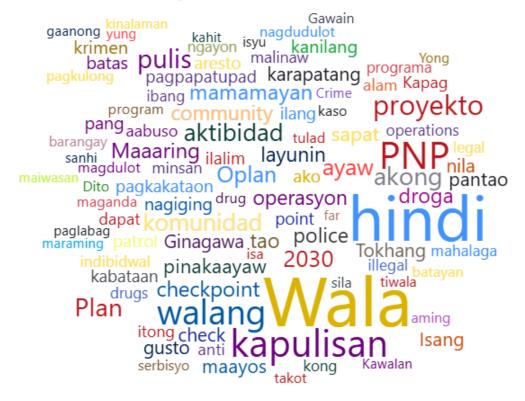


Figure 19: Top Keywords Mentioned by Respondents (Disliked Programs, minimum count = 10 for all, 5 per province)



hindi komunidad
patrol pulis isang
community akong
proyekto kapulisan
pinakaayaw
walang walang ayaw PNP

kapangyarihan Checkpoints
point ngayon maaari paglabag alam point ngayon maaari sapat Operasyon gaanong orugs paglabag alam point ngayon maaari paglabag alam point ngayon maaaring sananng orugs paglabag alam paglabag alam paglabag alam pang pinakaayaw pulis ibatayan ganitong ayaw aktibidad Plan kong check walang presence maining malinawa 2030 pantao minsan kanilang presence maining malinawa 2030 pantao minsan kanilang patroi checkpoint akong minsan kanilang alam paglabag alam paglabag akong minsan kanilang akong minsan kanilang akong mainawasan paglabag alam paglabag al

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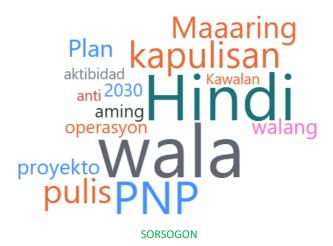


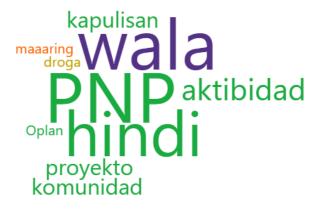






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END OF SECTION 2





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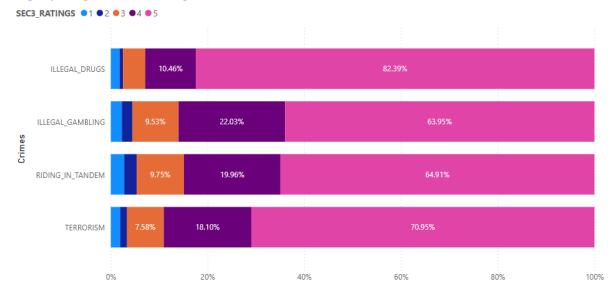


Section 3 – What are the Most Urgent Problems in the Community?

Under this section, respondents rated the following community problems according to priority, 1 being the least priority and 5 being the top priority. Figures 20 to 24 show the corresponding priority ratings of the respondents to the problem of Illegal Drugs, Terrorism, Riding-in-Tandem, and Illegal Gambling. Following the main graphs are the breakdown of the urgency ratings per province.

The majority of the respondents rated all of the specified problems to be "Top Priority." The highest urgency score is given to the problem of Illegal Drugs.

Urgency Rating of Crimes in the Region (n=3232)







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Urgency Rating of Crimes in the Region (n=1202)

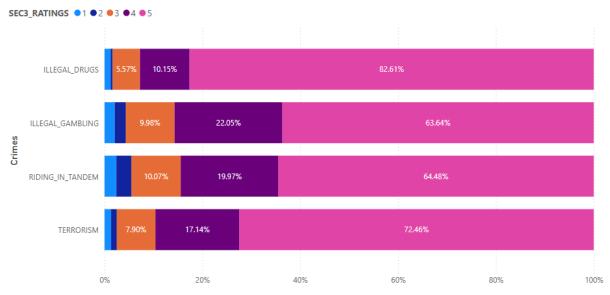


Figure 20: All Statement Ratings (Top: All Respondents; Bottom: Resampled)

Breakdown of Ratings by Province

Urgency Rating of Crimes in the Region (n=1202)

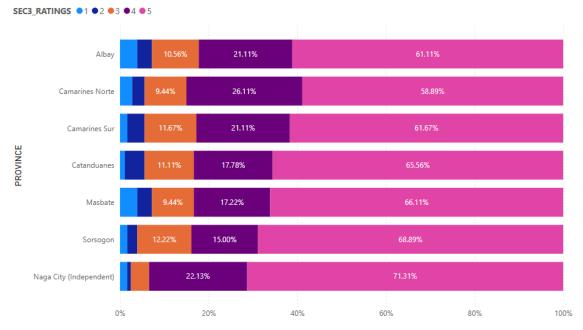


Figure 21: Urgency Rating of Respondents to the Problem of Riding and Tandem





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Urgency Rating of Crimes in the Region (n=1202)



Figure 22: Urgency Rating of Respondents to the Problem of Terrorism



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Urgency Rating of Crimes in the Region (n=1202)

SEC3_RATINGS ●1 ●2 ●3 ●4 ●5



Figure 23: Urgency Rating of Respondents to the Problem of Illegal Drugs

Urgency Rating of Crimes in the Region (n=1202)

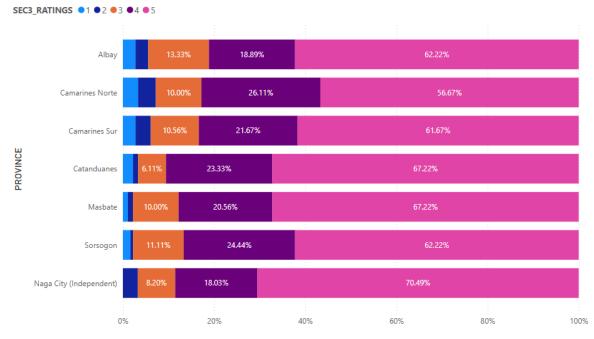


Figure 24: Urgency Rating of Respondents to the Problem of Illegal Gambling





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Other than the challenges mentioned above, the respondents also mentioned the need to resolve the following:

Table 4 outlines the top urgent crimes raised by the respondents. Using text mining of qualitative data submitted by respondents, Figure 25 presents the top keywords found in the respondents' answers as to which crimes and issues, apart from what was previously rated, should be addressed. Following the main visualization are the top keywords for each province.

Traffic-related crimes and violations	 Driving without license Reckless driving No helmet
Juvenile Delinquency	 Minors engaged in violence and criminal activity Minors using vape, cigarettes, and illegal drugs
Cybercrime	 Cyberbullying Online scam and fraud Online sexual abuse and exploitation Fake news and misinformation
Human Trafficking	
Sexual Abuse and Rape, Violence against women and children, and gender-based violence	 Gender based violence Child labor Women and children abuse Rape Prostitution Anti-Bastos is not properly implemented
Theft, Robbery, Hold-ups, Pickpocket	
Corruption in the Government	 Vote buying during election Scalawag Abusive and police officers
Environmental Crimes	Illegal loggingIllegal miningIllegal fishing practices

Table 4: Urgent Crimes in the Community Raised by Respondents



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Urgent Crimes in the Community (n=3232)

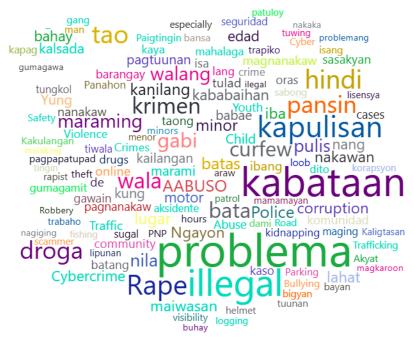


Figure 25: Top Keywords Mentioned by Respondents (Crimes that needs to be addressed) (Urgent Crimes, minimum count = 10 for all, 5 per province)



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bata

rape
motor
kabataan

problema

NILA
kababaihan

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walang

tao corruption Hindi
Curfew illegal
Pulis gabi kalsada bata
Railang kailangan
Pansin Kabataan
Kapulisan

SORSOGON

kapulisan.
krimen pansin
plegal
pagtuunan
kabataan

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END OF SECTION 3





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Section 4 - Other Comments and Suggestions

Table 5 outlines to top feedback received from respondents. Using text mining of qualitative data submitted by respondents, figure 26 presents the top keywords found in the respondents' final comments and suggestions. Following the main visualization are the top keywords for each province.

Strengthen Youth-Based Programs and Curb Juvenile Delinquency	More youth engagement programs (seminars, training, etc.) Implement curfew for minors
Conduct more community-based programs and activities. Strengthen the PNP's collaboration with local communities	 Strengthen community policing Protect the environment More livelihood programs for the community Try to reach far flung areas
Continuous improvement of anti-crime programs and service delivery.	 Police visibility and patrolling at night makes people feel safer
Implement mandate with integrity, transparency, fairness, and consistency.	 Uphold human rights when implementing the PNP's mandate Do not be influenced by politicians Be fair, professional, ethical, and approachable Implement transparency and accountability measures (e.g. body cameras) to improve community trust and confidence
Improve Information Education Campaigns on PNP's programs	 Improve IEC especially to smaller communities Strengthen crime prevention education to the community
Leverage technology to improve programs and community engagement	 Strengthen response against cybercrime Modernize processes using digital technology Use ICT to make processes more transparent and convenient
Protect the environment	 Have more programs that actively protect the environment More tree planting activities

Table 5: Open Ended Feedback Submitted by Respondents





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Open Ended Feedback (n=3232)



Figure 26: Top Keywords Mentioned by Respondents (Other comments and suggestions)

(Open Ended Feedback, minimum count = 10 for all, 5 per province)





CAMARINES NORTE

Mahigpit makabagong pansiri pealth maramini training mamamamayan prevention lang separatupad principal pagapapatupad crime laban Ugnayan batas higpitan mapanatik Kallangan teknolohiya palakasin focus lugar komunidad magkaroon manangwayat droga barangay palakasin focus lugar komunidad magkaroon manangwayat droga barangay komunidad manangayat komunidad manangayat droga barangay komunidad manangayat droga barangay komunidad manangayat komunidad manangayat

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SORSOGON

CATANDUANES

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makapagbigay serbisyo tulad publiko komunidad publiko komunidad police kapulisan magkaroon krimen visibility

NAGA CITY

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Philippine National Police Regional Office 5 – Ms. Maila Aycocho

END OF REPORT

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